

#### San Bernardino Associated Governments

1170 W. 3<sup>rd</sup> Street, 2<sup>nd</sup> Floor, San Bernardino, CA 92410 Phone: (909) 884-8276 Fax: (909) 885-4407 Web: www.sanbag.ca.gov



•San Bernardino County Transportation Commission •San Bernardino County Transportation Authority
•San Bernardino County Congestion Management Agency •Service Authority for Freeway Emergencies

#### **AGENDA**

#### **Administrative Committee Meeting**

July 14, 2010 9:00 a.m.

#### Location

**SANBAG** 

Super Chief Conference Room 1170 W. 3<sup>rd</sup> Street, 2<sup>nd</sup> Floor San Bernardino, CA

#### Administrative Committee Membership

#### Chair - SANBAG Vice President

Council Member Bea Cortes City of Grand Terrace

#### SANBAG President

Supervisor Brad Mitzelfelt County of San Bernardino

#### SANBAG Past President

Mayor Paul Eaton City of Montclair

#### Mt./Desert Representatives

Mayor Rick Roelle Town of Apple Valley

Council Member Mike Leonard City of Hesperia

Supervisor Neil Derry County of San Bernardino

#### East Valley Representatives

Mayor Patricia Gilbreath City of Redlands

Mayor Patrick Morris City of San Bernardino

Supervisor Josie Gonzales County of San Bernardino

#### West Valley Representatives

Mayor John Pomierski City of Upland

Mayor Dennis Yates City of Chino

Supervisor Paul Biane County of San Bernardino San Bernardino Associated Governments (SANBAG) is a council of governments formed in 1973 by joint powers agreement of the cities and the County of San Bernardino. SANBAG is governed by a Board of Directors consisting of a mayor or designated council member from each of the twenty-four cities in San Bernardino County and the five members of the San Bernardino County Board of Supervisors.

In addition to SANBAG, the composition of the SANBAG Board of Directors also serves as the governing board for several separate legal entities listed below:

The San Bernardino County Transportation Commission, which is responsible for short and long range transportation planning within San Bernardino County, including coordination and approval of all public mass transit service, approval of all capital development projects for public transit and highway projects, and determination of staging and scheduling of construction relative to all transportation improvement projects in the Transportation Improvement Program.

The San Bernardino County Transportation Authority, which is responsible for administration of the voter-approved half-cent transportation transactions and use tax levied in the County of San Bernardino.

The Service Authority for Freeway Emergencies, which is responsible for the administration and operation of a motorist aid system of call boxes on State freeways and highways within San Bernardino County.

The Congestion Management Agency, which analyzes the performance level of the regional transportation system in a manner which ensures consideration of the impacts from new development and promotes air quality through implementation of strategies in the adopted air quality plans.

As a Subregional Planning Agency, SANBAG represents the San Bernardino County subregion and assists the Southern California Association of Governments in carrying out its functions as the metropolitan planning organization. SANBAG performs studies and develops consensus relative to regional growth forecasts, regional transportation plans, and mobile source components of the air quality plans.

Items which appear on the monthly Board of Directors agenda are subjects of one or more of the listed legal authorities. For ease of understanding and timeliness, the agenda items for all of these entities are consolidated on one agenda. Documents contained in the agenda package are clearly marked with the appropriate legal entity.

# San Bernardino Associated Governments County Transportation Commission County Transportation Authority Service Authority for Freeway Emergencies County Congestion Management Agency

#### **AGENDA**

#### **Administrative Committee Meeting**

July 14, 2010 9:00 a.m.

<u>Location</u>: SANBAG, Super Chief Conference Room, 1170 W. 3<sup>rd</sup> Street, 2<sup>nd</sup> Floor, San Bernardino

# CALL TO ORDER 9:00 a.m. (Meeting Chaired by Bea Cortes)

- I. Attendance
- II. Announcements
- III. Agenda Notices/Modifications Anna Aldana

# 1. Possible Conflict of Interest Issues for the Administrative Pg. 5 Committee Meeting July 14, 2010.

Note agenda item contractors, subcontractors and agents which may require member abstentions due to conflict of interest and financial interests. Board Member abstentions shall be stated under this item for recordation on the appropriate item.

#### **Consent Calendar**

Consent Calendar items shall be adopted by a single vote unless removed by member request.

#### **Administrative Matters**

2. Attendance Register

Pg. 6

A quorum shall consist of a majority of the membership of each SANBAG Policy Committee, except that all County Representatives shall be counted as one for the purpose of establishing a quorum.

3. June 2010 Procurement Report

Pg. 8

Receive Monthly Procurement Report. William Stawarski

Notes/Actions

#### **Discussion Items**

#### **Administrative**

- 4. Appropriations Limitation for Fiscal Year 2010/2011 Pg. 10

  Adopt Resolution 11-003 to establish an appropriations limit at \$872,799,682. William Stawarski
- Invitation for Bid to Repair and Fog-Coat the Exterior of Pg. 13 the San Bernardino Santa Fe Depot
   Authorize the release of Invitation for Bid C11014 Repair

Authorize the release of Invitation for Bid C11014 – Repair and Stucco Fog-Coating to the Exterior of the San Bernardino Santa Fe Depot. **Duane Baker** 

6. SANBAG Disadvantaged Business Enterprises (DBE) Pg. 19 Program and Goal Setting

Approve the Overall Annual DBE Goals for Federal Fiscal Year 2010/2011 – Exhibit 9-B (Attachment 1). **Duane Baker** 

#### **Program Support/Council of Governments**

- 7. State and Federal Legislative Update and Bills of Interest Pg. 45
  - 1. Receive and file State and Federal Update;
  - 2. Adopt positions on bills of interest:
    - a. Monitor SB 474 (Ducheny)
    - b. Monitor AB 2620 (Eng)
    - c. Oppose AB 1955 (De La Torre)
    - d. Support S. 322 (Schumer) / H.R. 891 (McGovern)
    - e. Support prospective Metrolink-sponsored legislation for PTC funding. Aaron Hake

#### **Comments from Committee Members**

#### **Public Comment**

#### **ADJOURNMENT**

#### **Additional Information**

**Acronym List** 

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Complete packages of the SANBAG agenda are available for public review at the SANBAG offices. Staff reports for items may be made available upon request. For additional information call (909) 884-8276.

#### Meeting Procedures and Rules of Conduct

#### **Meeting Procedures**

The Ralph M. Brown Act is the state law which guarantees the public's right to attend and participate in meetings of local legislative bodies. These rules have been adopted by the Board of Directors in accordance with the Brown Act, Government Code 54950 et seq., and shall apply at all meetings of the Board of Directors and Policy Committees.

#### **Accessibility**

The SANBAG meeting facility is accessible to persons with disabilities. If assistive listening devices or other auxiliary aids or services are needed in order to participate in the public meeting, requests should be made through the Clerk of the Board at least three (3) business days prior to the Board meeting. The Clerk's telephone number is (909) 884-8276 and office is located at 1170 W. 3<sup>rd</sup> Street, 2<sup>nd</sup> Floor, San Bernardino, CA.

<u>Agendas</u> – All agendas are posted at 1170 W. 3<sup>rd</sup> Street, 2<sup>nd</sup> Floor, San Bernardino at least 72 hours in advance of the meeting. Complete packages of this agenda are available for public review at the SANBAG offices and our website: <u>www.sanbag.ca.gov</u>. Staff reports for items may be made available upon request. For additional information call (909) 884-8276.

Agenda Actions – Items listed on both the "Consent Calendar" and "Items for Discussion" contain suggested actions. The Board of Directors will generally consider items in the order listed on the agenda. However, items may be considered in any order. New agenda items can be added and action taken by two-thirds vote of the Board of Directors.

<u>Closed Session Agenda Items</u> – Consideration of closed session items <u>excludes</u> members of the public. These items include issues related to personnel, pending litigation, labor negotiations and real estate negotiations. Prior to each closed session, the Chair will announce the subject matter of the closed session. If action is taken in closed session, the Chair may report the action to the public at the conclusion of the closed session.

Public Testimony on an Item – Members of the public are afforded an opportunity to speak on any listed item. Individuals wishing to address the Board of Directors or Policy Committee Members should complete a "Request to Speak" form, provided at the rear of the meeting room, and present it to the Clerk prior to the Board's consideration of the item. A "Request to Speak" form must be completed for each item an individual wishes to speak on. When recognized by the Chair, speakers should be prepared to step forward and announce their name and address for the record. In the interest of facilitating the business of the Board, speakers are limited to three (3) minutes on each item. Additionally, a twelve (12) minute limitation is established for the total amount of time any one individual may address the Board at any one meeting. The Chair or a majority of the Board may establish a different time limit as appropriate, and parties to agenda items shall not be subject to the time limitations.

The Consent Calendar is considered a single item, thus the three (3) minute rule applies. Consent Calendar items can be pulled at Board member request and will be brought up individually at the specified time in the agenda allowing further public comment on those items.

Agenda Times – The Board is concerned that discussion take place in a timely and efficient manner. Agendas may be prepared with estimated times for categorical areas and certain topics to be discussed. These times may vary according to the length of presentation and amount of resulting discussion on agenda items.

<u>Public Comment</u> – At the end of the agenda, an opportunity is also provided for members of the public to speak on any subject within the Board's authority. *Matters raised under "Public Comment" may not be acted upon at that meeting. "Public Testimony on any Item" still apply.* 

<u>Disruptive Conduct</u> – If any meeting of the Board is willfully disrupted by a person or by a group of persons so as to render the orderly conduct of the meeting impossible, the Chair may recess the meeting or order the person, group or groups of person willfully disrupting the meeting to leave the meeting or to be removed from the meeting. Disruptive conduct includes addressing the Board without first being recognized, not addressing the subject before the Board, repetitiously addressing the same subject, failing to relinquish the podium when requested to do so, or otherwise preventing the Board from conducting its meeting in an orderly manner. Please be aware that a NO SMOKING policy has been established for meetings. Your cooperation is appreciated!

#### SANBAG General Practices for Conducting Meetings of Board of Directors and Policy Committees

#### Basic Agenda Item Discussion.

- The Chair announces the agenda item number and states the subject.
- The Chair calls upon the appropriate staff member or Board Member to report on the item.
- The Chair asks members of the Board/Committee if they have any questions or comments on the item. General discussion ensues.
- The Chair calls for public comment based on "Request to Speak" forms which may be submitted.
- Following public comment, the Chair announces that public comment is closed and asks if there is any further discussion by members of the Board/Committee.
- The Chair calls for a motion from members of the Board/Committee.
- Upon a motion, the Chair announces the name of the member who makes the motion. Motions require a second by a member of the Board/Committee. Upon a second, the Chair announces the name of the Member who made the second, and the vote is taken.

#### The Vote as specified in the SANBAG Bylaws.

- Each member of the Board of Directors shall have one vote. In the absence of the official representative, the alternate shall be entitled to vote. (Board of Directors only.)
- Voting may be either by voice or roll call vote. A roll call vote shall be conducted upon the demand of five official representatives present, or at the discretion of the presiding officer.

#### Amendment or Substitute Motion.

- Occasionally a Board Member offers a substitute motion before the vote on a previous motion. In instances where there is a motion and a second, the maker of the original motion is asked if he would like to amend his motion to include the substitution or withdraw the motion on the floor. If the maker of the original motion does not want to amend or withdraw, the substitute motion is not addressed until after a vote on the first motion.
- Occasionally, a motion dies for lack of a second.

#### Call for the Question.

- At times, a member of the Board/Committee may "Call for the Question."
- Upon a "Call for the Question," the Chair may order that the debate stop or may allow for limited further comment to provide clarity on the proceedings.
- Alternatively and at the Chair's discretion, the Chair may call for a vote of the Board/Committee to determine whether or not debate is stopped.
- The Chair re-states the motion before the Board/Committee and calls for the vote on the item.

#### The Chair.

- At all times, meetings are conducted in accordance with the Chair's direction.
- These general practices provide guidelines for orderly conduct.
- From time-to-time circumstances require deviation from general practice.
- Deviation from general practice is at the discretion of the Board/Committee Chair.

#### Courtesy and Decorum.

- These general practices provide for business of the Board/Committee to be conducted efficiently, fairly and with full participation.
- It is the responsibility of the Chair and Members to maintain common courtesy and decorum.

Adopted By SANBAG Board of Directors January 2008



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■ San Bernardino County Transportation Commission ■ San Bernardino County Transportation Authority

■ San Bernardino County Congestion Management Agency ■ Service Authority for Freeway Emergencies

#### Minute Action

AGENDA ITEM: 1

Date:

July 14, 2010

Subject:

Information Relative to Possible Conflict of Interest

Recommendation:

Note agenda items and contractors/subcontractors which may require

member abstentions due to possible conflicts of interest.

Background:

In accordance with California Government Code 84308, members of the Board may not participate in any action concerning a contract where they have received a campaign contribution of more than \$250 in the prior twelve months from an entity or individual. This agenda contains

recommendations for action relative to the following contractors:

Item No.	Contract No.	Contractor/Agents	Subcontractors
		NONE	

Financial Impact: This item

This item has no direct impact on the budget.

Reviewed By:

This item is prepared monthly for review by the Board of Directors and

Policy Committee members.

Adm	Approved inistrative Com	mittee
Da	te:	
Moved:		Second:
In Favor:	Opposed:	Abstained:
Witnessed:		

5

ADM1007z-aa

# ADMINISTRATIVE COMMITTEE ATTENDANCE RECORD - 2010

Name	Jan	Feb	March	April	May	June	July	Aug	Sept	Oct	Nov	Dec
Paul Biane Board of Supervisors	X			X	×							
Patrick Morris City of San Bernardino	×	×		×	×	×						
Mike Leonard City of Hesperia	X	X	X	X	X	X						
Patricia Gilbreath City of Redlands	×	×	×	×	X	X						
Paul Eaton City of Montclair	X	X	X		X	X						
Josie Gonzales Board of Supervisors	×	×		×	×	X			77			
Brad Mitzelfelt Board of Supervisors	×	×		×	X	X				6-		
Gary Ovitt Board of Supervisors	×	×			X	X						
Dennis Yates City of Chino	×	×	×	×	X	×						
John Pomierski City of Upland	×	×	×	×	×	×						
<b>Rick Roelle</b> Town of Apple Valley	×	×	×	×		×		2				
Neil Derry Board of Supervisors	×			×	×	×						

X = Member attended meeting.

Empty box = Member did not attend meeting

Crossed out box = Not a member at the time.

# ADMINISTRATIVE COMMITTEE ATTENDANCE RECORD - 2009

Name	Jan	Feb	March	April	May	June	July	Aug	*Sept	Oct	Nov	*Dec
Paul Biane Board of Supervisors	×	×		* <b>X</b>	×	×		×		X		
Patrick Morris City of San Bernardino	×	×	×	×	×	×	×	×		×	×	
Mike Leonard City of Hesperia	X	X		X	X	×	×	×		X	×	
Bea Cortes City of Grand Terrace	X	X	X		X					X	X	
Patricia Gilbreath City of Redlands	X	×	×	X	×	X	X	×		×	×	
Paul Eaton City of Montclair	×	X	X		×	X	X	×		×	×	
Josie Gonzales Board of Supervisors										×	×	
Brad Mitzelfelt Board of Supervisors	×		X			×	×	×		×	×	
Gary Ovitt Board of Supervisors		×	×	X	X	×		×		×		
Dennis Yates City of Chino	X	×	×	×	×	×	×	×		×	×	
<b>Gwenn Norton-Perry</b> City of Chino Hills	×	×	ı	×	×	×	×			×		Security (
<b>Rick Roelle</b> Town of Apple Valley		×		×		×		×				
Neil Derry Board of Supervisors		X					×	×		×	×	
X = Member attended meeting.		Empty bo	Empty box = Member did not attend meeting	did not atte	nd meeting		Crossed o	out box = No	Crossed out box = Not a member at the time.	at the time.		

X = Member attended meeting.

Crossed out box = Not a member at the time.

admatt09.docx

Empty box = Member did not attend meeting

<sup>\*</sup>The Administrative Committee did not meet in September and December



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■ Service Authority for Freeway Emergencies

#### Minute Action

	AGENDA ITEI	M:3					
Date:	July 14, 2010						
Subject:	June 2010 Procurement Report	:					
Recommendation:*	Receive Monthly Procurement	Report					
Background:	The Board of Directors approve No. 11000) on January 3, authorized to approve Purch procurements for supplies and designee, in excess of \$5,000 Committee and to the Board of	1997. The Executive D hase Orders up to an a life services approved by the shall be routinely reported.	irector, or designee, is mount of \$50,000. All e Executive Director, or				
	Attached are the purchase of Administrative Committee for	rders in excess of \$5,000 the month of June 2010.	0 to be reported to the				
Financial Impact:	This item imposes no impact on the FY 2009/2010 or the FY 2010/2011 Budget. Presentation of the monthly procurement report will demonstrate compliance with the Contracting and Procurement Policy (Policy No. 11000).						
Reviewed By:	This item is scheduled for July 14, 2010.	review by the Admin	istrative Committee on				
Responsible Staff:	William Stawarski, Chief Fina	ncial Officer					
*	æ						
		Appro Administrativ					
		Date:					
		Moved:	Second:				
		In Favor: Oppo					
	X CTA X SAFE X CM						
Check all that apply							

ISF10

# **June 2010 Report of Purchase Orders**

PO No.	Ö. 24a		area esta de la companya de la comp	2
RCMS#	PO Issue Date	Vendor	Purpose	Amount
EDEN#	Date			\$
P10258			Contract Management Professional	
40000358	05/13/10	Kathleen Murphy- Perez	Services. Sole Source Justification – unique qualifications and demonstrated experience.	\$25,000.00
P10259			SANBAG AADPL Goal 2010/11	
40000359	05/18/10	Padilla & Associates, Inc.	Sole Source – Time constraints. Exhibits 9A and 9B needed to be delivered to Caltrans by 06/01/10.	\$8,470.00
P10266	06/09/10	TH Enterprises Inc.	Dunch on material and discontinuous	#C 170.00
40000362	00/09/10	TH Enterprises, Inc.	Purchase network workstations.	\$6,170.00
		122		
*Note: Sole S	ource justif	ication is noted in the Pu	urpose statement, if applicable. Total \$	\$39,640.00



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■ San Bernardino County Transportation Commission ■ San Bernardino County Transportation Authority ■ San Bernardino County Congestion Management Agency ■ Service Authority for Freeway Emergencies

	Minute	Action
	AGENDA ITE	M: <b>4</b>
Date:	July 14, 2010	
Subject:	Appropriations Limitation for	Fiscal Year 2010/2011
Recommendation:*	Adopt Resolution 11-003 to es	stablish an appropriations limit at \$872,799,682.
Background:	of state and local governments	a Constitution specifies that the appropriations limit is may increase annually by a factor comprised of the ed with the change in California per capita personal
	(Measure I) established the \$250,000,000. The Californic change over prior year for percentage change in populat year appropriations limit, established the \$872,799,682. The answer excludes federal grant funds.	re mentioned requirements, Resolution 11-003 has ad for review and adoption. The Ordinance 89-1 he original SANBAG appropriations limit of its Department of Finance provides the percentage the per capita personal income and the annual ition. This factor, multiplied by the approved prior tablishes the fiscal year 2010/2011 appropriations innual establishment of an appropriations limitation wed by the Board of Directors was \$888,002,281.
, a	Resolution 11-003 adjusts the	limit to \$872,799,682. The decrease from the prior se in per capita personal income over the prior year.
		Approved Administrative Committee
		Date:
		Moved: Second:
		In Favor: Opposed: Abstained:
		Witnessed:

X COG X CTC X CTA X SAFE X CMA Check all that apply ADM1007b-cac

Attachment: RES11-003

Admin. Agenda Item July 14, 2010 Page 2

Financial Impact:

This item poses no financial impact. The 2010/2011 adopted budget, with

associated amendments, is well below the proposed appropriations limit.

Reviewed By:

This item is scheduled for review by the Administrative Committee on

July 14, 2010

Responsible Staff:

William Stawarski, Chief Financial Officer

ADM1007b-cac Attachment: RES11-003

### **RESOLUTION NO. 11-003**

#### RESOLUTION ESTABLISHING APPROPRIATIONS LIMIT FOR FISCAL YEAR 2010/2011

WHEREAS, Article XIIIB of the California Constitution and Sections 7900 through 7913 of the California Government Code require the establishment of an appropriations limit; and

WHEREAS, appropriations limits are applicable to funds received from the proceeds of taxes and interest earned on such proceeds.

NOW, THEREFORE, BE IT RESOLVED, that the San Bernardino County Transportation Authority hereby determines that pursuant to Section 7902(b) of the California Government Code, the appropriations limit for San Bernardino County Transportation Authority for Fiscal Year 2010/2011 is determined to be \$872,799,682.

Approved by the Board of Directors of the San Bernardino County Transportation Commission at a regular meeting thereof held this 4<sup>th</sup> day of August 2010.

	Approved Board of Directors	
Date:		
Moved:	Second:	
In Favor:	Opposed: Ab.	bstained:
Witnessed:		



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	Minute A	ction	
	AGENDA ITEM:	5	
Date:	July 14, 2010	2	
Subject:	Invitation for Bid to Repair and Santa Fe Depot	l Fog-Coat the Exterio	or of the San Bernardino
Recommendation:*	Authorize the release of Invit Fog-Coating to the Exterior of the	ation for Bid C1101 e San Bernardino Santa	4 - Repair and Stucco Fe Depot.
Background:	In January 2008 the Board appropriate for Federal Transit San Bernardino Valley, establish Bus and Bus Facilities funds authe San Bernardino Santa Fe Depthe lead agency for projects recein In February 2009 the Board ap C08149 to Repair and Paint the was halted at the request of the Sconcerns that painting would creof the Depot. Additional tests at work proposed was in compliant for the Treatment of Historia	Administration funding SANBAG as a subthorized by SAFETEA tot. The agreement also ving these grant funds.  Approved the release of Exterior of the Depot, tate Office of Historic at the new problems and and measures were required with the Secretary of Properties with Guing SANBAG as a subther s	Is appropriated to the organize for Section 5309 c-LU for improvements at the establishes SANBAG as Invitation for Bid (IFB) however, the IFB process Preservation (SHPO) over alter the historic character dested to ensure the repair of the Interior's Standards widelines for Preserving.
*	Rehabilitating, Restoring and Red		
			oproved ative Committee
34	é	Date:	
		Moved:	Second:
		_	pposed: Abstained:
		Witnessed:	

X COG X CTC Check all that apply
ADM1007a-dab
Attachment:
ADM1007a1-dab

CTA

SAFE

CMA

Administrative Committee Agenda Item July 14, 2010 Page 2

In January 2010, SANBAG furnished the requested documentation to SHPO and requested permission to proceed with the project. The results of the testing and research showed that the scope of work proposed is within the guidelines set forth by the Standards. Approval to proceed with the project was received from SHPO in March 2010.

A total of \$417,039 of section 5309 funds have been appropriated for the Depot projects. These federal funds will be matched with \$104,260 in Rail Asset Funds for a total grant amount of \$521,299. The grant schedule for this project calls for the release of an Invitation for Bid in August and contract award by November.

The first project for which these grant funds will be used is to repair and stucco fog-coat the exterior of the Depot. The building continues to experience water penetration due to cracks, especially during heavy rains. The attached Scope of Work and Specifications identifies the work to be performed. The IFB itself will include General Terms and Conditions as well as Specific Terms and Conditions in order to address Federal and State procurement requirements.

Financial Impact:

The work related to the preparation of the IFB is consistent with the adopted budget under Task ISF11 – Indirect General.

Reviewed By:

This item is scheduled for review and approval by the Administrative Policy Committee on July 14, 2010. SANBAG Counsel has reviewed and approved the draft IFB as to form.

Responsible Staff:

Duane A. Baker, Director of Management Services



**SECTION 3.0** 

# SCOPE OF WORK & SPECIFICATIONS

IFP-C11014

# REPAIR AND STUCCO FOG-COATING TO THE EXTERIOR OF THE SAN BERNARDINO SANTA FE DEPOT

#### SAN BERNARDINO ASSOCIATED GOVERNMENTS 1170 WEST THRID STREET, 2<sup>ND</sup> FLOOR SAN BERNARDINO, CALIFORNIA 92410-1715

# SECTION 3.0 SCOPE OF WORK AND SPECIFICATIONS IFP-C11014

#### Repair and Stucco Fog-Coating to the Exterior of the San Bernardino Santa Fe Depot

#### 1. INTRODUCTION

A. The Mission Revival-style Santa Fe Depot in San Bernardino, California was constructed in 1918 to serve as the Los Angeles Division headquarters for the Santa Fe Railroad. The building is characterized by its four tall domed faux bell towers and its Mission Revival style parapets. The exterior surface of the Depot is stucco with a rough texture created by the large aggregate. When the stucco was originally placed on the Depot, the aggregate was encapsulated in the cement-based solution before it was applied to the walls. Therefore, while the texture created by the aggregate was visible on the exterior of the building, the color of aggregate was largely not. Originally, the stucco solution was primarily visible. However, the 92-year old building has weathered, and in many areas the outer cement-plaster solution has worn and the aggregate is now exposed.

#### 2. GENERAL REQUIREMENTS

- A. All work shall be conducted at the San Bernardino Santa Fe Depot located at 1170 West Third Street, San Bernardino, CA 92410, except for testing of the portland cement plaster mix, which shall be determined by performing laboratory analysis of the existing plaster, and reviewed by SANBAG. Work under this contract includes, but is not limited to, furnishing all labor, tools, supplies, materials and equipment for the repair and fog-coating of the exterior of the depot. Contractor requirements are as follows:
  - 1) Contractor to retain a certified arborist to determine best method to cut back ficus vine to insure re-growth at the completion of project.
  - 2) Contractor, based on best method determined by arborist, will cut back ficus vine in preparation of building cleaning, inspection, repair and fog-coating.
  - 3) Contractor to clean entire exterior surface in conformance with the Secretary of the Interior's Standards using a low-pressure water wash, supplemented by scrubbing with soft natural bristle brushes.
  - 4) Contractor to inspect exterior of building to identify surface cracking, areas of exposed aggregate in the stucco, areas of poor patching, and deteriorating trim in need of repair. SANBAG will approve areas that need repair and/or fog-coating.
  - 5) Contractor to work with an architectural Conservator that meets the Secretary of the Interior's Standards professional qualifications and designate an appropriate test area to test the stucco color and mixture ratio for the patching and fog-coating to match the existing stucco in color and consistency. Samples shall be sent to a lab to determine the appropriate

#### SAN BERNARDINO ASSOCIATED GOVERNMENTS 1170 WEST THRID STREET, 2<sup>ND</sup> FLOOR SAN BERNARDINO, CALIFORNIA 92410-1715

# SECTION 3.0 SCOPE OF WORK AND SPECIFICATIONS IFP-C11014

#### Repair and Stucco Fog-Coating to the Exterior of the San Bernardino Santa Fe Depot

- mixture for the stucco. Before commencement of repair and fog-coating, the selected mixture shall be approved by SANBAG.
- 6) Contractor to repair any damage and/cracks found during inspection in such a manner as to replicate the existing façade of the depot, and using the stucco mixture determined during testing.
- 7) Contractor to prepare surface and apply stucco mixture, determined during testing, by fog-coating those areas of the exterior that were poorly patched or have exposed aggregate in the existing exterior stucco.
- 8) Contractor to prepare surface and apply paint to the exterior trim of the building using the guidelines recommended by product manufacturer in a color identical to the existing trim color.
- 9) Contractor to prepare surface and apply stain and/or varnish to the exterior trim of the building using the guidelines recommended by product manufacturer in a color identical to the existing trim stain.
- 10) Contractor to prepare surface and apply paint, color to be approved by SANBAG, to all exterior metal treatments, i.e. stairs, gates, hand and guard rails.
- 11) Contractor to field verify all areas for appropriate square footages, linear feet, and types of finishes.
- Pedestrians shall be safely directed around the construction area via existing facilities or access facilities shall be provided through project area. Protective overhead covering shall be provided as necessary to insure protection from falling objects and drip from overhead structures.
- Personal vehicles of the Contractor's employees shall not be parked on the traveled way including any section closed to public traffic. The contractor shall not block the entrance and exit of the parking area, and the building main entrance.
- 14) The Contractor shall protect concrete pavement against construction and other activities that abrade, scar, discolor, reduce texture depth, lower coefficient of friction, or otherwise damage the surface.
- 15) The contractor shall arrange for the disposal of all materials generated in the performance of this contract. No trash or waste of any kind that is generated by the contractor shall be disposed of in any receptacle that is in place for the use of our employees. Any trash or waste that must be disposed of by SANBAG, due to the contractor's failure to provide for proper disposal, will result in a liquidated damage to the contractor equal

#### SAN BERNARDINO ASSOCIATED GOVERNMENTS 1170 WEST THRID STREET, 2<sup>ND</sup> FLOOR SAN BERNARDINO, CALIFORNIA 92410-1715

#### SECTION 3.0 SCOPE OF WORK AND SPECIFICATIONS

#### IFP-C11014

#### Repair and Stucco Fog-Coating to the Exterior of the San Bernardino Santa Fe Depot

to the cost of disposal plus the labor costs associated with making those arrangements.

- 16) All work is to comply with all applicable state and city code requirements.
- The contractor shall ensure that all of his work strictly adheres to all Federal, State, and Local safety and environmental laws and regulations. SANBAG, in accordance with the dual employer law, reserves the right to correct unsafe practices by the contractor's employees, or stop work until the contractor makes the appropriate corrections.

End of Section 3.0



# San Bernardino Associated Governments

1170 W. 3rd Street, 2nd Floor San Bernardino, CA 92410-1715 Phone: (909) 884-8276 Fax: (909) 885-4407 Web: www.sanbag.ca.gov



1	San E	3ernardino	Coun	ty 1	ransportation Commission	San Bernardino County Transportation Authority	,
•	_						

■ San Bernardino County Congestion Management Agency ■ Service Authority for Freeway Emergencies

	Minute	Action
	AGENDA ITE	M: <u>6</u>
Date:	July 14, 2010	
Subject:	SANBAG Disadvantaged Bus	siness Enterprises (DBE) Program and Goal Setting
Recommendation:*	Approve the Overall Annual Exhibit 9-B (Attachment 1)	DBE Goals for Federal Fiscal Year 2010/2011 -
Background:	Transportation Programs, Ca which establishes the local	eral Regulations (CFR), 49, Part 26, Section 26.45, taged Business Enterprises in Department of ltrans requires the annual submission of Exhibit 9-B agency overall Disadvantaged Business Enterprise hway projects. The overall goal is a combination of cutral measures.
	No request for authorization without an approved Exhib Assistance Engineer.	(RFA) will be processed after October 1, 2010 it 9-B on file with the Caltrans District Local
	Level (AADPL) each year. I narrowly tailored to our mark use the methodology describ	3, 2010, Local Agencies are no longer required to d Disadvantaged Business Enterprise Participation However, race-neutral measures and contract goals, et area, are still required. Local Agencies may still ed in 49 CFR Part 26, Section 26.45, to calculate s the method that SANBAG will continue to follow format for reporting.
*		
		Approved Administrative Committee
		Date:
		Moved: Second:
		In Favor: Opposed: Abstained:
		Witnessed:

X COG CTC CTA SAFE CMA

Check all that apply ADM1007b-dab Attachments: ADM1007b1-dab ADM1007b2-dab In accordance with these DBE regulations, SANBAG has developed a Final DBE Program and established Overall Annual DBE Goal for Federal Fiscal Year 2010/2011 to ensure full compliance with relevant regulatory requirements. Attached is a copy of SANBAG's Exhibit 9-A, Disadvantaged Business Implementation Agreement for Local Agencies. This document was last revised and submitted to Caltrans in June 2009. (Attachment 2)

The DBE Program and Established Overall Annual DBE Goal of 11.45% for FFY 2010/2011 DOT assisted contracts addresses critical components and fulfills specific requirements for narrow tailoring in accordance with Title 49 CFR Part 26. The two components of the goal are 5.52% race-neutral (DBE) and 5.93% race-conscious (Underutilized Disadvantaged Business Enterprise/UDBE).

SANBAG's Established Overall Annual DBE Goal was developed utilizing the federal prescribed two-step goal setting methodology. This included establishing a Base Figure utilizing quantifiable evidence to determine the relative availability of DBEs within specified industries identified as a part of SANBAG's DOT assisted contracting projects anticipated to be awarded by SANBAG within FFY 2010/2011. SANBAG utilized the Caltrans Directory of Certified DBE firms and the Census Bureau County Business Patterns database to complete this step. Upon establishing the Base Figure, SANBAG surveyed and assessed other known relevant evidence to determine what additional adjustments, if any, were needed to narrowly tailor the Base Figure to SANBAG's market area. Factors considered in the adjustment of the Base Figure included the historical and current capacity of DBEs measured by actual attainments on similar projects.

Following approval of the final DBE Program and Established Overall Annual Goal for FFY 2010/2011, staff will submit Exhibit 9-B to Caltrans for their final review.

Financial Impact:

This item has no direct impact on the adopted SANBAG Budget. Staff activities associated with this item are consistent with the adopted SANBAG Budget, Task No. ISF11. Board adoption of the Established Overall Annual DBE Goal for FFY 2010/2011 is required to ensure compliance with Department of Transportation's federal funding requirements, provisions and financial responsibilities. Failure to do so will directly jeopardize SANBAG's federal financial assistance.

Reviewed By:

This item is scheduled for approval by the Administrative Committee on July 14, 2010.

Responsible Staff:

Duane A. Baker, Director of Management Services

ADM1007b-dab Attachments: ADM1007b1-dab ADM1007b2-dab

#### ATTACHMENT A

Exhibit 9-A Disadvantaged Business Enterprise Implementation Agreement for Local Agencies

## CALIFORNIA

**DEPARTMENT OF TRANSPORTATION** 

**DISADVANTAGED BUSINESS ENTERPRISE** 

**PROGRAM** 

**IMPLEMENTATION AGREEMENT** 

**FOR** 

SAN BERNARDINO ASSOCIATED GOVERNMENTS

# CALIFORNIA DEPARTMENT OF TRANSPORTATION DISADVANTAGED BUSINESS ENTERPRISE IMPLEMENTATION AGREEMENT

For the San Bernardino Associated Governments (SANBAG), hereinafter referred to as "RECIPIENT."

#### I Definition of Terms

The terms used in this agreement have the meanings defined in 49 CFR § 26.5.

#### II OBJECTIVE/POLICY STATEMENT (§26/1. 26/23)

The RECIPIENT intends to receive federal financial assistance from the U. S. Department of Transportation (DOT) through the California Department of Transportation (Caltrans), and as a condition of receiving this assistance, the RECIPIENT will sign the California Department of Transportation Disadvantaged Business Enterprise Program Implementation Agreement (hereinafter referred to as Agreement). The RECIPIENT agrees to implement the State of California, Department of Transportation Disadvantaged Business Enterprise (DBE) Program Plan (hereinafter referred to as the DBE Program Plan) as it pertains to local agencies. The DBE Program Plan is based on U.S. Department of Transportation (DOT), 49 CFR, Part 26 requirements.

It is the policy of the RECIPIENT to ensure that DBEs, as defined in Part 26, have an equal opportunity to receive and participate in DOT-assisted contracts. It is also their policy:

- To ensure nondiscrimination in the award and administration of DOT-assisted contracts.
- To create a level playing field on which DBE's can compete fairly for DOT-assisted contracts.
- To ensure that their annual overall DBE participation percentage is narrowly tailored, in accordance with applicable law.
- To ensure that only firms that fully meet 49 CFR, Part 26 eligibility standards are permitted to participate as DBEs.
- To help remove barriers to the participation of DBEs in DOT-assisted contracts.
- To assist the development of firms that can compete successfully in the market place outside the DBE Program.

#### III Nondiscrimination (§26.7)

RECIPIENT will never exclude any person from participation in, deny any person the benefits of, or otherwise discriminate against anyone in connection with the award and performance of any contract covered by 49 CFR, Part 26 on the basis of race, color, sex, or national origin. In administering the local agency components of the DBE Program Plan, the RECIPIENT will not, directly, or through contractual or other arrangements, use criteria or methods of administration that have the effect of defeating or substantially impairing accomplishment of the objectives of the DBE Program Plan with respect to individuals of a particular race, color, sex, or national origin.

#### IV Annual DBE Submittal Form (§26.21)

The RECIPIENT will provide to the Caltrans District Local Assistance Engineer (DLAE) a completed Local Agency DBE Annual Submittal Form (Exhibit 9-B) by June 1 of each year for the following Federal Fiscal Year (FFY). This form includes an Annual Anticipated DBE Participation Level (AADPL), methodology for establishing the AADPL, the name, phone number, and electronic mailing address of the designated DBELO, and the choice of Prompt Pay Provision to be used by the RECIPIENT for the following FFY.

# V Race-Neutral Means of Meeting the Overall Statewide Annual DBE Goal (§26.51)

RECIPIENT must meet the maximum feasible portion of its AADPL by using race-neutral means of facilitating DBE participation. Race-neutral DBE participation includes any time a DBE wins a prime contract through customary competitive procurement procedures, is awarded a subcontract on a prime contract that does not carry a DBE goal, or even if there is a DBE goal, wins a subcontract from a prime contractor that did not consider its DBE status in making the award (e.g., a prime contractor that uses a strict low-bid system to award subcontracts).

Race-neutral means include, but are not limited to, the following:

- Arranging solicitations, times for the presentation of bids, quantities, specifications, and delivery
  schedules in ways that facilitate DBE, and other small businesses, participation (e.g., unbundling
  large contracts to make them more accessible to small businesses, requiring or encouraging prime
  contractors to subcontract portions of work that they might otherwise perform with their own forces);
- 2. Providing assistance in overcoming limitations such as inability to obtain bonding or financing (e.g., by such means as simplifying the bonding process, reducing bonding requirements, eliminating the impact of surety costs from bids, and providing services to help DBEs, and other small businesses, obtain bonding and financing);
- 3. Providing technical assistance and other services;
- 4. Carrying out information and communication programs on contracting procedures and specific contract opportunities (e.g., ensuring the inclusion of DBEs, and other small businesses, on recipient mailing lists of bidders; ensuring the dissemination to bidders on prime contracts of lists of potential subcontractors; provision of information in languages other than English, where appropriate);
- Implementing a supportive services program to develop and improve immediate and long-term business management, record keeping, and financial and accounting capability for DBEs and other small businesses;
- Providing services to help DBEs, and other small businesses, improve long-term development, increase opportunities to participate in a variety of types of work, handle increasingly significant projects, and achieve eventual self-sufficiency;
- 7. Establishing a program to assist new, start-up firms, particularly in fields in which DBE participation has historically been low;
- 8. Ensuring distribution of your DBE directory, through print and electronic means, to the widest feasible universe of potential prime contractors; and
- 9. Assisting DBEs, and other small businesses, to develop their capability to utilize emerging technology and conduct business through electronic media.

# VI Race Conscious Means of Meeting the Overall Statewide Annual DBE Goal (§26.51(d))

RECIPIENT must establish contract goals for Underutilized Disadvantaged Business Enterprises (UDBEs) to meet any portion of your AADPL you do not project being able to meet using race-neutral means. UDBEs are limited to these certified DBEs that are owned and controlled by African Americans, Native Americans, Women, and Asian Pacific Americans.

#### VII Quotas (§26.43)

RECIPIENT will not use quotas or set-asides in any way in the administration of the local agency component of the DBE Program Plan.

#### VIII DBE Liaison Officer (DBELO) (§26.25)

RECIPIENT has designated a DBE Liaison Officer. The DBELO is responsible for implementing the DBE Program Plan, as it pertains to the RECIPIENT, and ensures that the RECIPIENT is fully and properly advised concerning DBE Program Plan matters. The DBELO has a support staff of two support personnel who devote a portion of their time to the program. The name, address, telephone number, electronic mail address, and an organization chart displaying the DBELO's position in the organization are found in Attachment A to this Agreement. This information will be updated annually and included on the DBE Annual Submittal Form.

The DBELO is responsible for developing, implementing, and monitoring the RECIPIENT's requirements of the DBE Program Plan in coordination with other appropriate officials. Duties and responsibilities include the following:

- 1. Gathers and reports statistical data and other information as required.
- 2. Reviews third party contracts and purchase requisitions for compliance with this program.
- 3. Works with all departments to determine projected Annual Anticipated DBE Participation Level.
- 4. Ensures that bid notices and requests for proposals are made available to DBEs in a timely manner.
- 5. Analyzes DBE participation and identifies ways to encourage participation through race-neutral means.
- 6. Participates in pre-bid meetings.
- Advises the CEO/governing body on DBE matters and DBE race-neutral issues.
- 8. Provides DBEs with information and recommends sources to assist in preparing bids, obtaining bonding and insurance.
- Plans and participates in DBE training seminars.
- 10. Provides outreach to DBEs and community organizations to fully advise them of contracting opportunities.

#### B. PROMPT PAYMENT

#### **Prompt Progress Payment to Subcontractors**

The local agency shall require contractors and subcontractors to be timely paid as set forth in Section 7108.5 of the California Business and Professions Code concerning prompt payment to subcontractors. The 10-days is applicable unless a longer period is agreed to in writing. Any delay or postponement of payment over 30 days may take place only for good cause and with the agency's prior written approval. Any violation of Section 7108.5 shall subject the violating contractor or subcontractor to the penalties, sanctions, and other remedies of that Section. This requirement shall not be construed to limit or impair any contractual, administrative, or judicial remedies, otherwise available to the contractor or subcontractor in the event of a dispute involving late payment or nonpayment by the contractor, deficient subcontractor performance, and/or noncompliance by a subcontractor. This clause applies to both DBE and non-DBE subcontractors.

## Prompt Payment of Withheld Funds to Subcontractors

The local agency shall ensure prompt and full payment of retainage from the prime contractor to the subcontractor within thirty (30) days after the subcontractor's work is satisfactorily completed and accepted. This shall be accompanied by including either (1), (2), or (3) of the following provisions [local agency equivalent will need Caltrans approval] in their federal-aid contracts to ensure prompt and full payment of retainage [withheld funds] to subcontractors in compliance with 49 CFR 26.29.

- 1. No retainage will be held by the agency from progress payments due to the prime contractor. Prime contractors and subcontractors are prohibited from holding retainage from subcontractors. Any delay or postponement of payment may take place only for good cause and with the agency's prior written approval. Any violation of these provisions shall subject the violating contractor or subcontractor to the penalties, sanctions, and other remedies specified in Section 7108.5 of the California Business and Professions Code. This requirement shall not be construed to limit or impair any contractual, administrative, or judicial remedies, otherwise available to the contractor or subcontractor in the event of a dispute involving late payment or nonpayment by the contractor, deficient subcontractor performance, and/or noncompliance by a subcontractor. This clause applies to both DBE and non-DBE subcontractors.
- 2. No retainage will be held by the agency from progress payments due the prime contractor. Any retainage kept by the prime contractor or by a subcontractor must be paid in full to the earning subcontractor in 30 days after the subcontractor's work is satisfactorily completed. Any delay or postponement of payment may take place only for good cause and with the agency's prior written approval. Any violation of these provisions shall subject the violating contractor or subcontractor to the penalties, sanctions, and remedies specified in Section 7108.5 of the California Business and Professions Code. This requirement shall not be construed to limit or impair any contractual, administrative, or judicial remedies, otherwise available to the contractor or subcontractor in the event of a dispute involving late payment or nonpayment by the contractor, deficient subcontractor performance, and/or noncompliance by a subcontractor. This clause applies to both DBE and non-DBE subcontractors.

3. The agency shall hold retainage from the prime contractor and shall make prompt and regular incremental acceptances of portions, as determined by the agency of the contract work and pay retainage to the prime contractor based on these acceptances. The prime contractor or subcontractor shall return all monies withheld in retention from all subcontractors within 30 days after receiving payment for work satisfactorily completed and accepted including incremental acceptances of portions of the contract work by the agency. Any delay or postponement of payment may take place only for good cause and with the agency's prior written approval. Any violation of these provisions shall subject the violating prime contractor to the penalties, sanctions, and other remedies specified in Section 7108.5 of the California Business and Professions Code. This requirement shall not be construed to limit or impair any contractual, administrative, or judicial remedies, otherwise available to the contractor or subcontractor in the event of: a dispute involving late payment or nonpayment by the contractor; deficient subcontractor performance; and/or noncompliance by a subcontractor. This clause applies to both DBE and non-DBE subcontractors.

#### XIII Local Assistance Procedures Manual

The RECIPIENT will advertise, award and administer DOT-assisted contracts in accordance with the most current published Local Assistance Procedures Manual (LAPM).

#### XIV Transit Vehicle Manufacturers (§ 26.49)

If FTA-assisted contracts will include transit vehicle procurements, RECIPIENT will require each transit vehicle manufacturer, as a condition of being authorized to bid or propose on transit vehicle procurements, to certify that it has complied with the requirements of 49 CFR Part 26, Section 49.

#### XV Bidders List (§26.11(c))

The RECIPIENT will create and maintain a bidders list, consisting of information about all DBE and non-DBE firms that bid or quote on its DOT-assisted contracts. The bidders list will include the name, address, DBE/nonDBE status, age, and annual gross receipts of the firm.

#### XVI Reporting to the DLAE

RECIPIENT will promptly submit a copy of the Local Agency Bidder/Proposer-UDBE Commitment (Consultant Contract), (Exhibit 10-O(1) "Local Agency Bidder/Proposer-DBE Commitment (Consultant Contract)") or Exhibit 15-G(1) "Local Agency Bidder-UDBE Commitment (Construction Contract) to the DLAE at the time of award of the consultant or construction contracts.

RECIPIENT will promptly submit a copy of the Local Agency Bidder-DBE Information (Exhibit 15-G(2) "Local Agency Bidder-DBE (Construction Contracts) – Information" or Exhibit 10-O(2) "Local Agency Proposer/Bidder-DBE (Consultant Contracts)-Information" of the LAPM) to the DLAE at the time of execution of consultant or construction contract.

RECIPIENT will promptly submit a copy of the Final Utilization of DBE participation to the DLAE using Exhibit 17-F "Final Report – Utilization of Disadvantaged Business Enterprises (DBE), First-Tier Subcontractors" of the LAPM immediately upon completion of the contract for each consultant or construction contract.

# IX Federal Financial Assistance Agreement Assurance (§26.13)

RECIPIENT will sign the following assurance, applicable to and to be included in all DOT-assisted contracts and their administration, as part of the program supplement agreement for each project.

The recipient shall not discriminate on the basis of race, color, national origin, or sex in the award and performance of any DOT-assisted contract, or in the administration of its DBE Program, or the requirements of 49 CFR Part 26. The recipient shall take all necessary and reasonable steps under 49 CFR, Part 26 to ensure nondiscrimination in the award and administration of DOT-assisted contracts. The recipient's DBE Program, as required by 49 CFR, Part 26 and as approved by DOT, is incorporated by reference in this agreement. Implementation of this program is a legal obligation and failure to carry out its terms shall be treated as a violation of this agreement. Upon notification to the recipient of its failure to carry out its approved program, the Department may impose sanctions as provided for under Part 26 and may, in appropriate cases, refer the matter for enforcement under 18 U.S.C. 1001 and/or the Program Fraud Civil Remedies Act of 1986 (31 U.S.C. 3801 et seq.). [Note – this language is to be used verbatim, as it is stated in §26.13(a).]

#### X DBE Financial Institutions (§26.27)

It is the policy of the RECIPIENT to investigate the full extent of services offered by financial institutions owned and controlled by socially and economically disadvantaged individuals in the community to make reasonable efforts to use these institutions, and to encourage prime contractors on DOT-assisted contracts to make use of these institutions.

Information on the availability of such institutions can be obtained from the DBELO. The Caltrans' Disadvantaged Business Enterprise Program may offer assistance to the DBELO.

#### XI Directory (§26.31)

RECIPIENT will refer interested persons to the Unified Certification Program DBE directory available from the Caltrans Disadvantaged Business Enterprise Program's website at www.dot.ca.gov/hq/bep.

#### XII Required Contract Clauses (§§26.13, 26.29)

RECIPIENT ensures that the following clauses or equivalent will be included in each DOT-assisted prime contract:

#### A. CONTRACT ASSURANCE

The contractor or subcontractor shall not discriminate on the basis of race, color, national origin, or sex in the performance of this contract. The contractor shall carry out applicable requirements of 49 CFR, Part 26 in the award and administration of DOT-assisted contracts. Failure by the contractor to carry out these requirements is a material breach of this contract, which may result in the termination of this contract or such other remedy, as recipient deems appropriate.

[Note - This language is to be used verbatim, as is stated in §26.13(b). See Caltrans Sample Boiler Plate Contract Documents on the Internet at www.dot.ca.gov/hq/LocalPrograms under "Publications."]

#### XVII Certification (§26.83(a))

RECIPIENT ensures that only DBE firms currently certified by the California Unified Certification Program will participate as DBEs on DOT-assisted contracts.

#### XVIII Confidentiality

RECIPIENT will safeguard from disclosure to third parties, information that may reasonably be regarded as confidential business information consistent with federal, state, and local laws.

This California Department of Transportation's Disadvantaged Business Enterprise Program Implementation Agreement is accepted by:

SAN BERNARDINO ASSOCIATED GOVERNMENTS

**CALTRANS** 

By:

Sary C. Ovip

President

SANBAG Board of Directors

By:

Patrick Hally, DLAE

CALTRANS

Date:

516/09

Date

APPROVED AS TO FORM:

By:

Jean Rene Basie SANBAG Counsel

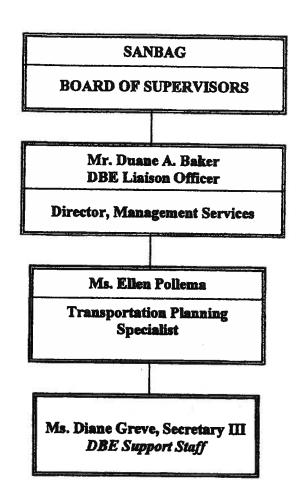
Distribution: (1) Original - DLAE

(2) Signed copy by the DLAE - Local Agency

(Updated: March 4, 2009)



SAN BERNARDINO ASSOCIATED GOVERNMENTS (SANBAG) DISADVANTAGED BUSINESS ENTERPRISE (DBE) PROGRAM ORGANIZATIONAL CHART



#### **DBE Liaison Officer Contact Information:**

Ms. Deborah Robinson Barmack
San Bernardino Associated Governments (SANBAG)
1170 W. 3rd Street, 2nd Floor
San Bernardino, CA 92410-1715

Phone: (909) 884-8276 Fax: (909) 885-4407 E-Mail: dbarmack@sanbag.ca.gov

#### SANBAG ANNUAL ANTICIPATED DBE PARTICIPATION LEVEL (AADPL) METHODOLOGY FOR FEDERAL FISCAL YEAR 2010/11

(Covering the period of October 1, 2010 through September 30, 2011)

#### I. INTRODUCTION

SANBAG herein sets forth its Annual Anticipated DBE Participation Level (AADPL) and corresponding methodology for Federal Fiscal Year (FFY) 2010/11. The AADPL submitted for consideration includes Race-Neutral and Race-Conscious projections on how SANBAG anticipates achieving its AADPL. The Race-Conscious component of SANBAG's DBE program is limited to the four (4) Underutilized Disadvantaged Business Enterprise (UDBE) groups (African American, Asian Pacific, Native American and Women), in conformance with Title 49 CFR Part 26 and directives and guidance issued by California Department of Transportation (Caltrans) dated March 4, 2009.

#### II. DOT-ASSISTED CONTRACTING PROGRAM FOR FFY 2010/11

Table 1 serves to identify SANBAG's DOT-assisted contracting program for FFY 2010/11 considered in preparing its Annual Anticipated DBE Participation Level (AADPL). The Hunts Lane UP Grade Separation Project scope of work includes: construction of a UP grade separation, including the construction of structural concrete structures and minor concrete structures, PCC Pavement, landscaping, signal installation, lighting, water main, sewer main, reinforced concrete pipe, junction structures, inlets, catch basins, demolition, clearing and grubbing and other related trades and construction management services. This project has viable subcontracting possibilities, a required criterion for AADPL consideration, and is anticipated to be awarded within FFY 2010/11.

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PROJECT	Total Estimated Project Cost	Estimated Federal Dollar Share of Construction	Estimated Federal Dollar Share of Professional Services	Estimated Federal Dollar Share of Materials &	
Hunts Lane and UP Grade Separation	\$25,156,000	\$18,840,000	\$0.00	\$0.00	
TOTAL	\$25,156,000,00	\$18,840,000,00	80.00	-()-	

Table 2 provides a summary of the categories of work/scopes of the defined Contract/Project identified in Table 1 by various North American Industrial Classification System (NAICS) work codes for purposes of weighing the categories of work based on their estimated dollar value and

the corresponding relative availability of DBEs in contrast to all firms available in the following "Base Figure" analysis:

Table 2

CATEGORY Of WORK	NAICS CODES	ESTIMATED % OF CONFRACT
221310	Water Supply and Irrigation Systems	0.79%
237110	Water and Sewer Line and Related Structures Construction	6.63%
237310	Highway, Street, and Bridge Construction	20.32%
238120	Structural Steel and Precast Concrete Contractors	7.96%
238140	Masonry Contractors	0.34%
238210	Electrical Contractors and Other Wiring Installation Contractors	1.56%
238320	Painting Contractors	0.10%
238910	Site Preparation Contractors	0.12%
238990	All Other Specialty Trade Contractors	61.51%
541330	Engineering Services	0.12%
541620	Environmental Consulting Services	0.06%
561730	Landscaping Services	0.49%
TOTAL		100% (75% of Federal \$)

#### III. AADPL - METHODOLOGY

#### Step 1: Determination of a Base Figure (26.45)<sup>1</sup>

To establish SANBAG's Base Figure of the relative availability of DBEs to all comparable firms (DBEs and Non-DBEs) available to bid or propose on SANBAG's FFY 2010/11 DOT-assisted contracting opportunities projected to be solicited, SANBAG followed one of the five prescribed federal methodologies to determine relative availability. This was accomplished by accessing the California Unified Certification Program (CUCP) DBE Database of Certified Firms and the 2007 U.S. Census Bureau County Business Patterns (CBP) Database sorted by corresponding zip codes within SANBAG's market area (defined as the County of San Bernardino, County of Riverside, County of Los Angeles, and Orange County) for each of the specific subcontracting possibilities by NAICS Code. SANBAG's local market area represents where the substantial majority of SANBAG's bids or quotes are received for similar types of work.

<sup>&</sup>lt;sup>1</sup> 26.45 represent Title 49 CFR Part 26 regulatory goal setting methodology reference.

SANBAG made a concerted effort to ensure that the type of businesses included in the numerator was as close as possible to the types of businesses included in the denominator. For corresponding detail of all work category classifications grouped, refer to Attachments I and II.

- ⇒ For the numerator: California UCP DBE Database of Certified Firms
- ⇒ For the denominator: 2007 U.S. Census Bureau Business Pattern Database (CBP)

To determine the relative availability of DBEs, SANBAG divided the numerator representing the ratio of ready, willing and able DBE firms by NAICS within SANBAG's defined market area, by the denominator representing all firms (DBEs and Non-DBEs) available by each work category within the defined market area. SANBAG further refined its analysis by applying weight to each individual work category relative to its estimated contracting dollar share.

The AADPL Base Figure resulting from this weighted calculation is as follows:

Step 1: AADPL Base Figure (weighted by type of work to be performed (NAICS Categories) and estimated corresponding contracting dollars)

	DBES	DBLs	All Firms	ab = e		e v d≠ e v
221310	Water Supply and Irrigation Systems	(a) 7	(b) 142	0.0493	0.79%	0.0004
237110	Water and Sewer Line and Related Structures Construction	35	341	0.1026	6.63%	0.0068
237310	Highway, Street, and Bridge Construction	76	270	0.2815	20.32%	0.0572
238120	Structural Steel and Precast Concrete Contractors	35	235	0.1489	7.96%	0.0119
238140	Masonry Contractors	12	722	0.0166	0.34%	0.0001
238210	Electrical Contractors and Other Wiring Installation Contractors	81	3,633	0.0223	1.56%	0.0003
238320	Painting Contractors	24	1,662	0.0144	0.10%	0.0000
238910	Site Preparation Contractors	57	1,122	0.0508	0.12%	0.0001
238990	All Other Specialty Trade Contractors	91	1,491	0.0610	61.51%	0.0375
541330	Engineering Services	154	3,102	0.0496	0.12%	0.0001
541620	Environmental Consulting Services	87	449	0.1938	0.06%	0.0001
561730	Landscaping Services	11	2,752	0.0040	0.49%	0.0000
					100%	0.1145
			AADPL Base Figure		11.45%	

Based on this analysis, SANBAG determined its AADPL to be 11.45% for FFY 2010/11. The AADPL is expressed as a percentage of all DOT-assisted funds that SANBAG anticipates to expend in FFY 2010/11.

The AADPL further serves to identify the relative availability of DBEs based on evidence of ready, willing, and able DBEs to all comparable firms, which are known to be available to compete for and perform on SANBAG's DOT-assisted contracts. The AADPL reflects a determination of the level of DBE participation, which would be expected absent the effects of discrimination.

#### **RACE-CONSCIOUS PROJECTION**

To determine the Race-Conscious component projection of its AADPL, SANBAG refined the numerator to exclusively represent the ratio of ready, willing and able UDBE firms (African American, Asian Pacific American, Native American and Women owned firms) by NAICS within SANBAG's defined market area and divided this number by the denominator representing all firms (DBEs and Non-DBEs) available by each work category within the defined market area. SANBAG further refined its Race-Conscious projection anysis by applying weight to each work category relative to its estimated contract dollar share. For corresponding detail of all defined work category classifications, refer to Attachments I-RC and Attachment II.

	UDBES	UDBES (a)	All Firms (b)	Availability a/b = c ( c ).	Weight	c x d = c (c)
221310	Water Supply and Irrigation Systems	2	142	0.0141	0.79%	0.0001
237110	Water and Sewer Line and Related Structures Construction	13	341	0.0381	6.63%	0.0025
237310	Highway, Street, and Bridge Construction	41	270	0.1519	20.32%	0.0309
238120	Structural Steel and Precast Concrete Contractors	13	235	0.0553	7.96%	0.0044
238140	Masonry Contractors	5	722	0.0069	0.34%	0.0000
238210	Electrical Contractors and Other Wiring Installation Contractors	47	3,633	0.0129	1.56%	0.0002
238320	Painting Contractors	11	1,662	0.0066	0.10%	0.0000
238910	Site Preparation Contractors	32	1,122	0.0285	0.12%	0.0000
238990	All Other Specialty Trade Contractors	51	1,491	0.0342	61.51%	0.0210
541330	Engineering Services	103	3,102	0.0332	0.12%	0.0000
541620	Environmental Consulting Services	. 75	449	0.1670	0.06%	0.0001
561730	Landscaping Services	5	2,752	0.0018	0.49%	0.0000
					100%	0.0593
Race-Conscious Component Projection				5.9	3%	

#### **RACE-NEUTRAL PROJECTION**

To determine the Race-Neutral component projection of its AADPL, SANBAG subtracted the established AADPL Base Figure (11.45%) by the Race-Conscious Projection (5.93%). The Race-Neutral projection determined based on the application of this formula follows:

AADPL Base Figure (11.45%) – Race-Conscious Base Figure (5.93%) = Race-Neutral (%)
Projection Formula

AADPL Base Figure 11.45 %
Race-Conscious Component Projection - 5.93 %
5.52%

RacesNeinalTrojesam.=>5<u>57%</u>

#### RACE-NEUTRAL & RACE-CONSCIOUS PROJECTIONS

Accordingly, SANBAG projects to meet 5.93% of the 11.45% AADPL for FFY 2010/11 utilizing Race-Conscious measures, including establishing and utilizing contract specific UDBE numeric goals, as necessary to achieve the AADPL. 5.52% of the 11.45% AADPL is projected to be achieved utilizing Race-Neutral methods in accordance with Title 49 CFR Part 26.51. The application of Race-Conscious goals on SANBAG's DOT-assisted contracts will continue to be used only to the extent necessary to achieve SANBAG's AADPL. Should the initial contract's actual DBE commitments exceed projections, adjustments will be made accordingly.

#### IV. RACE-NEUTRAL IMPLEMENTATION MEASURES

In accordance with Title 49 CFR Part 26.51, SANBAG understands that it must meet the maximum feasible portion of its AADPL by utilizing Race-Neutral means of facilitating DBE participation. Therefore, SANBAG plans to implement the following Race-Neutral measures for FFY 2010/11:

> SANBAG will arrange solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate DBE, and other small businesses, participation (e.g., unbundling large contracts to make them more accessible to small businesses, requiring or encouraging prime contractors to subcontract portions of work that they might otherwise perform with their own forces); Planned Race-Neutral Measures: will also include holding pre-bid conferences for SANBAG 's federally-aided projects, which include a networking component to promote teaming opportunities between prospective Primes and the DBE and Small Business contracting community.

- Providing assistance in overcoming limitations such as inability to obtain bonding or financing (e.g., by such means as simplifying the bonding process, reducing bonding requirements, eliminating the impact of surety costs from bids, and providing services to help DBEs, and other small businesses, obtain bonding and financing); <u>Planned Race-Neutral Measures:</u> SANBAG will, through its website refer the DBE and Small Business Contracting Community to the SBA Bonding Assistance Program, via the Caltrans California Construction Contracting Program (CCCP) and its technical counselors.
- > Carrying out information and communication programs on contracting procedures and specific contract opportunities (e.g., ensuring the inclusion of DBEs, and other small businesses, on recipient mailing lists of bidders; ensuring the dissemination to bidders on prime contracts of lists of potential subcontractors; provision of information in languages other than English, where appropriate); Planned Race-Neutral Measures: SANBAG will solicit DBEs and Small Businesses within SANBAG's defined market area utilizing any or all of the following means: Issue solicitation flyers/letters to promote upcoming bid opportunities through, email blasts, postcards, website posting, fax blasts, etc.
- Implementing a supportive services program to develop and improve immediate and long-term business management, record keeping, and financial and accounting capability for DBEs and other small businesses; Planned Race-Neutral Measures: SANBAG will actively promote the Caltrans sponsored California Construction Contracting Program (CCCP) to its market place contractors, consultants and vendors through SANBAG's website by directing them to www.buildcalifornia.org
- Providing services to help DBEs, and other small businesses, improve long-term development, increase opportunities to participate in a variety of types of work, handle increasingly significant projects, and achieve eventual self-sufficiency; <u>Planned Race-Neutral Measures</u>: SANBAG will hold pre-bid conferences that will include a networking component to promote teaming opportunities between prospective primes and the DBE and Small Business contracting community.
- Ensuring distribution of your DBE directory, through print and electronic means, to the widest feasible universe of potential prime contractors; <u>Planned Race-Neutral Measures</u>: SANBAG will advise its Contracting Community of the availability of the California Unified Certification Program (CUCP) database (directory of Certified DBEs) website at www.dot.ca.gov/ucp/GetLicenseForm.do
- Assisting DBEs, and other small businesses, to develop their capability to utilize emerging technology and conduct business through electronic media. <u>Planned Race-Neutral Measures:</u> SANBAG will advise the DBE and Small Business community to participate and attend Caltrans' sponsored free courses specifically offered through the CCCP, specifically the "Navigating the Caltrans Procurement Website" course to assess bid opportunities as this course includes tips on accessing local agencies websites as well.

### V. CONTRACT-SPECIFIC UDBE GOAL APPLICATION BY PROJECT

The following Table serves to breakdown the results of the availability analysis and weighting by project to facilitate contract specific goal application.

CONTRACT-SPECI APPLICATION		
PROJECT(NAME:	PROFESSIONAL SERVICES	CONSTRUCTION
Hunts Lane and UP Grade Separation	N/A	5.93%

SANBAG ANNUAL ANTICIPATED DBE PARTICIPATION LEVEL (AADPL) FEDERAL FISCAL YEAR 2010/2011

## ESTABLISHMENT OF THE NUMERATOR (DBE):

r of established <u>que</u> firms by haics work categories withen sanergy Market area (defined as los angeles, orange, riveisde & san bernardeno coupites)<sup>†</sup>

WORK	JORK CATEGORIES:											2	BY CONFESPONDING ZIP CODE	FSPON	DING	800	w									Į.	
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SANBAG ANNUAL ANTICIPATED DBE PARTICIPATION LEVEL (AADPL) FEDERAL FISCAL YEAR 2010/2011

## ESTABLISHMENT OF THE NUMERATOR (UDBE):

# OF ESTABLISHED JIDJE FRINS BY NAKS WORK CATEGORIES WITHIN SANBAG'S MANIET ARZA (DEFINED AS LOS ANGELES, ORANGE, RIVERSIDE & SAN BERNARDINO COUMTIES)<sup>†</sup>

WORK	WORK CATEGORIES:											=	COMP	ESPON	DINGS	BY CORRESPONDING ZIP CODE										
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238220	Publing and Well Covering Contractors	E	•	~		٥	-	·	F	۱	°	°	٥	1	0	٥	1	0	0	0	0		٥	-	1	11
238930	Site Preparation Contractors	-	۰	-	-	•	-	7	٦	1	٥	٥	ī	7	۰	٥	\$	•	•	3	2	1	1	\$	0	32
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1: OATA SOURCE: California UCP DRE Ostabase of Certified Firms.

### **ANNUAL ANTICIPATED DBE PARTICIPATION LEVEL (AADPL)** FEDERAL FISCAL YEAR 2010/2011 SANBAG

# ESTABLISHMENT OF THE DENOMINATOR (All Firms):

WITHIN SANBAG'S MARKET AREA (DEFINED AS LOS ANGELES, ORANGE, RIVERSIDE & SAN BERNARDINO # OF ALL ESTABLISHED FIRMS (DBEs, UDBEs and NON-DBEs) BY NAICS WORK CATEGORIES COUNTIES)<sup>2</sup>

WORK (	WORK CATEGORIES:		BY CORR	BY CORRESPONDING COUNTY	COUNTY	
NAICS	NAICS DESCRIPTION	LOS ANGELES	ORANGE	RIVERSIDE	SAN BERNARDINO	TOTAL
221310	Water Supply and Irrigation Systems	73	15	19	35	142
237110	Water and Sewer Line and Related Structures Construction	106	89	97	70	341
237310	Highway, Street, and Bridge Construction	96	63	56	55	270
238120	Structural Steel and Precast Concrete Contractors	122	40	25	48	235
238140	Masonry Contractors	303	177	152	06	722
238210	Electrical Contractors	1832	874	527	400	3,633
238320	Painting and Wall Covering Contractors	608	451	240	162	1,662
238910	Site Preparation Contractors	430	240	566	186	1,122
238990	All Other Specialty Trade Contractors	579	358	316	238	1,491
541330	Engineering Services	1493	1086	263	760	3,102
541620	Environmental Consulting Services	205	159	43	42	449
561730	Landscaping Services	1138	789	559	266	2,752
TOTAL NUN	FOTAL NUMBER OF ESTABLISHED FIRMS	7,186	4,320	2,563	1,852	15,921
The second second						

<sup>&</sup>lt;sup>2</sup>: DATA SOURCE: 2007 U.S. Census Bureau: County Business Patterns, NAICS Work Category Codes.

### Exhibit 9-B Local Agency DBE Annual Submittal Form

TO: CALTRANS DISTRICT <u>08</u>
District Local Assistance Engineer – Mr. Sean Yeung

The amount of the Annual Anticipated DBE Participation Level (AADPL) and methodology are presented herein, in accordance with Title 49 of the Code of Federal Regulations (CFR), Part 26, and the State of California, Department of Transportation Disadvantaged Business Enterprise (DBE) Program Plan.

The San Bernardino Associated Governments ("SANDAG") submits our AADPL information. We have established an AADPL of 11.45% (5.52% Race Neutral; 5.93% Race Conscious) for the Federal Fiscal Year 2010/11, beginning on October 1, 2010 and ending on September 30, 2011.

### Methodology

Refer to the attached AADPL Methodology Enclosure.

Disadvantaged Business Enterprise Liaison Officer (DBELO)

Mr. Duane Baker
San Bernardino Associated Governments (SANBAG)
1170 W. 3<sup>rd</sup> Street, 2<sup>nd</sup> Floor
San Bernardino, CA 92410
909-884-8276 phone
909-885-4407 fax
dbaker@sanbag.ca.gov

### Planned Race-Neutral Measures

SANBAG plans to implement the following race-neutral measures to comply with 49 CFR Part 26.51 and Section V of the California Department of Transportation Race-Conscious DBE Program Implementation Agreement for Local Agencies.

SANBAG will arrange solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate DBE, and other small businesses, participation (e.g., unbundling large contracts to make them more accessible to small businesses, requiring or encouraging prime contractors to subcontract portions of work that they might otherwise perform with their own forces); and other Planned Race-Neutral Measures: will also include holding pre-bid conferences for SANBAG's federally-aided projects, which include a networking component to promote teaming opportunities between prospective Primes and the DBE and Small Business contracting community.

- Providing assistance in overcoming limitations such as inability to obtain bonding or financing (e.g., by such means as simplifying the bonding process, reducing bonding requirements, eliminating the impact of surety costs from bids, and providing services to help DBEs, and other small businesses, obtain bonding and financing); Planned Race-Neutral Measures: SANBAG will, through its website refer the DBE and Small Business Contracting Community to the SBA bonding assistance program, via the California Construction Contracting Program (CCCP) and its technical counselors.
- Providing technical assistance and other services;
- Carrying out information and communication programs on contracting procedures and specific contract opportunities (e.g., ensuring the inclusion of DBEs, and other small businesses, on recipient mailing lists of bidders; ensuring the dissemination to bidders on prime contracts of lists of potential subcontractors; provision of information in languages other than English, where appropriate); Planned Race-Neutral Measures:

1 of 4

SANBAG will solicit DBEs and Small Businesses within the SANBAG's defined market area utilizing any or all of the following means: Issue solicitation flyers/letters to promote upcoming bid opportunities through; email blasts, postcards, website posting, fax blasts, etc.

- Implementing a supportive services program to develop and improve immediate and long-term business management, record keeping, and financial and accounting capability for DBEs and other small businesses; Planned Race-Neutral Measures: SANBAG will actively promote the Caltrans sponsored California Construction Contracting Program (CCCP) to its market place contractors, consultants and vendors through the SANBAG's website by directing them to <a href="https://www.buildcalifornia.org">www.buildcalifornia.org</a>
- Providing services to help DBEs, and other small businesses, improve long-term development, increase opportunities to participate in a variety of types of work, handle increasingly significant projects, and achieve eventual self-sufficiency; Planned Race-Neutral Measures: SANBAG will hold pre-bid conferences that will include a networking component to promote teaming opportunities between prospective primes and the DBE and Small Business contracting community.
- Ensuring distribution of the DBE directory, through print and electronic means, to the widest feasible universe of potential prime contractors; Planned Race-Neutral Measures: SANBAG will advise its Contracting Community of the availability of the California Unified Certification Program (CUCP) database (directory of Certified DBEs) website at <a href="https://www.dot.ca.gov/ucp/GetLicenseForm.do">www.dot.ca.gov/ucp/GetLicenseForm.do</a>
- Assisting DBEs, and other small businesses, to develop their capability to utilize emerging technology and conduct business through electronic media. Planned Race-Neutral Measures: SANBAG will advise the DBE and Small Business community to participate and attend Caltrans' sponsored free courses specifically offered through the CCCP. Specifically, firms will be referred to "Navigating the Caltrans Procurement Website" course to assess bid opportunities as this course includes tips on accessing local agencies websites as well.
- SANBAG staff will participate in training sessions as available, to keep current on regulatory update/directives.

### **Prompt Pay**

Federal regulation (49 CFR 26.29) requires one of three methods be used in federal-aid contracts to ensure prompt and full payment of any retainage, kept by the prime contractor or subcontractor, to a subcontractor. (SANBAG's designation is Attached)

### Prompt Payment Mechanism

49 CFR Part 26.29(d) requires providing appropriate means to enforce prompt payment. These means may include appropriate penalties for failure to comply with the terms and conditions of the contract. The means may also provide that any delay or postponement of payment among the parties may take place only for good cause, with the local agency's prior written approval. A brief description of SANBAG's monitoring and enforcement mechanisms in place to ensure that all subcontractors, including DBEs, are promptly paid is provided below:

During the course of contract construction, contractor is required to provide Subcontracting Request Form that lists and details all subcontractors that will be performing work worth more than \$10,000 and/or ½% of the total bid. This submittal is tallied with the listed subcontractors (including DBEs) in the bid document to verify that the subcontractors (including DBEs) are getting their portion of the work. The monthly labor compliance documentation is collected by each project's construction management firm to verify the names of employers (DBE and non-DBE) performing the work for materials and workmanship provided for the contract. Through review and management of labor compliance documentation, San Bernardino Associated Governments will know who performed specific services provided during the course of construction. At the completion of the construction contract, the contractor is required to submit the Final Report-Utilization of Disadvantaged Business Enterprises (DBE), First-Tier Subcontractors form, Exhibit 17-F, which is reviewed and approved prior to project closeout.

(Signature)	Date	
Duane Baker, Director of Management Services	(909) 884-8276	
(Print Name and Title)	Phone Number	
San Bernardino Associated Governments ("SANBAG")		
(Girata CO Is a District Control of Control		
(Signature of Caltrans District Local Assistance Engineer [DLAE])	Date	

Distribution: (1) Original - DLAE (2) Signed copy by the DLAE - Local Agency

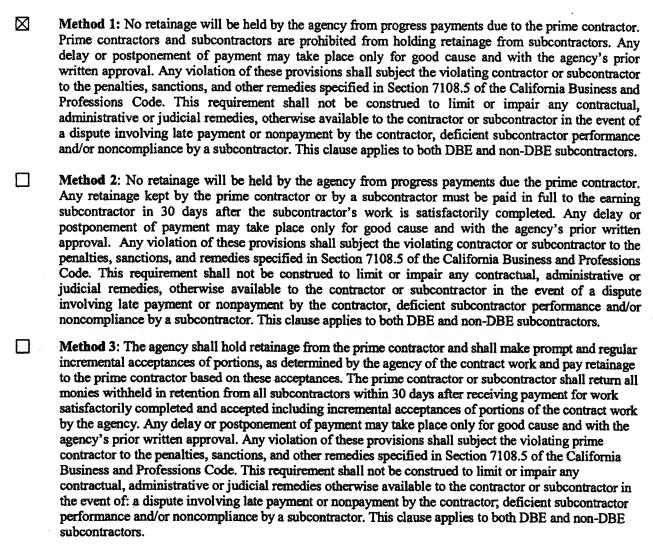
DBE Annual Submittal Form (07/31/09)

### (Attachment)

### **Prompt Payment of Withheld Funds to Subcontractors**

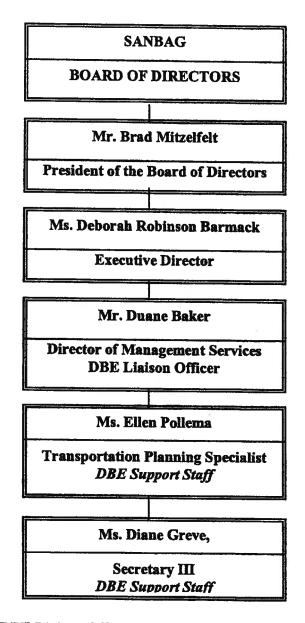
Federal regulation (49 CFR 26.29) requires one of the following three methods be used in federal-aid contracts to ensure prompt and full payment of any retainage kept by the prime contractor or subcontractor to a subcontractor.

Please check the box of the method chosen by the local agency to ensure prompt and full payment of any retainage.





SAN BERNARDINO ASSOCITAED GOVERNMENTS (SANBAG) DISADVANTAGED BUSINESS ENTERPRISE (DBE) PROGRAM ORGANIZATIONAL CHART



### **DBE Liaison Officer Contact Information:**

Mr. Duane Baker

San Bernardino Associated Governments (SANBAG)

1170 W. 3rd Street, 2nd Floor San Bernardino, CA 92410-1715

San Bernardino, CA 92410-17 Phone: (909) 884-8276

Fax: (909) 885-4407 E-Mail: <u>dbaker@sanbag.ca.gov</u>



### San Bernardino Associated Governments

1170 W. 3rd Street, 2nd Floor San Bernardino, CA 92410-1715 Phone: (909) 884-8276 Fax: (909) 885-4407 Web: www.sanbag.ca.gov



■ San Bernardino County Transportation Commission ■ San Bernardino County Transportation Authority ■ San Bernardino County Congestion Management Agency
■ Service Authority for Freeway Emergencies

	Minute	Action
	AGENDA ITE	M:
Date:	July 14, 2010	50
Subject:	State and Federal Legislative	Update and Bills of Interest
Recommendation:*	1. Receive and file State and I 2. Adopt positions on bills of a a. Monitor SB 474 (Du b. Monitor AB 2620 (I c. Oppose AB 1955 (D d. Support S. 322 (Sch e. Support prospective	nterest: cheny) Eng)
Background:	State & Federal General Upda	<u>te</u>
2	without passing a budget. Committee, both parties a San Bernardino County de Senator Bob Huff are member  In the way of good news f substantial victory when th selected the I-15/I-215 Devor Caltrans can construct using	State Legislature has gone home for summer recess Despite the convening of a Budget Conference pparently remain very far apart on a deal. legation members Senator Bob Dutton and s of the Conference Committee.  Tom Sacramento, last week SANBAG received a e California Transportation Commission (CTC) the Interchange as one of 10 projects statewide that a streamlined project delivery method known as a pilot program in the 2009 budget deal that allows
		Approved Administrative Committee
		Date:
	£	Moved: Second:  In Favor: Opposed: Abstained:
	·	In Favor: Opposed: Abstained: Witnessed:

X COG X CTC CTA SAFE CMA

Check all that apply ADM1007a-ah

Caltrans to use design-build on up to 15 transportation projects statewide. Proceeding with the design-build method and designating Caltrans as the lead agency underscores the successful working relationship between Caltrans and SANBAG. Both public and private agencies will be utilized on the project and construction could start up to seventeen months sooner utilizing the design-build approach. At the same meeting, the CTC approved a \$118 million allocation of State Highway Operation and Protection Program (SHOPP) funds for the project. This action honors the agreement the SANBAG Board of Directors made during negotiations for Colton Crossing.

In Washington, news has been slow regarding the next federal surface transportation authorization bill. Prospects continue to dim for a bill in early 2011, leaving many to speculate that passing a long-term bill may actually be a long-term problem — as in after the 2012 Presidential election. Raising revenue to pay for the investments needed in a new bill and weariness of deficit spending offer virtually no politically attractive options on the table.

In the meantime, there has been a bit of forward motion on the FY 2011 appropriations process. Two weeks ago, the House Appropriations Subcommittee on Transportation, Housing, and Urban Development (THUD) reported out its FY 2011 bill. San Bernardino County fared well, considering that earmarks have been sharply reduced, mainly due to House Republicans' moratorium on earmarks. All earmarks in the bill for San Bernardino County are sponsored by Representative Joe Baca:

- \$42.63 million of Small Starts funding for sbX Bus Rapid Transit (also sponsored by the President);
- \$500,000 for the City of San Bernardino Intermodal Transit Center; and
- \$700,000 for City of Rialto Metrolink Parking Lot Improvements.

These funds are far from the finish line, however. The House THUD bill must pass the full Appropriations Committee and the House floor, as well as the Senate THUD subcommittee and Senate floor — and finally, Conference Committee. It is not expected that Congress will act with haste until later this fall, possibly near or after the general election.

### Legislation of Interest

### SB 474 (Ducheny) - Monitor

This bill requires a lead agency for a design-build or public-private partnership (P3) project to make a finding regarding the public benefits of using an alternative delivery or financing method. The finding must discuss benefits relating to an accelerated project completion date, cost savings to the agency and traveling public, and attracting additional financial resources that would not otherwise be available. Such a finding must be made within 90 days of awarding a design-build or P3 contract. The bill requires the CTC to develop a uniform methodology to determine the benefits of alternative delivery and financing methods for each project and provide an annual report to the Legislature on the progress of projects and the benefits they achieve. SB 474 is sponsored by Professional Engineers in California Government (PECG).

SB 474 could have potential impacts on the Devore Interchange project and the High Desert Corridor. SANBAG staff recommends that the Board be supportive of the concept of evaluating new pilot programs and measuring public benefits of innovative contracting and financing. However, SB 474 as written may induce unnecessary additional reporting, delays, costly litigation, and prematurely narrow the field of potential benefits that may be reaped from using design-build or P3's.

According to the language of SB 474, "the purpose of requiring the finding is solely to assist the public and the Legislature in evaluating the effectiveness of ... alternative methods [of delivery and financing] ... in order to determine the extent to which those alternative methods may or may not be authorized for future pilot programs." However, the adoption of a finding could create a legal "hook" for opponents of design-build and P3's to initiate litigation if benefits of a project do not match expectations. The bill also assumes that the CTC can create a "one size fits all" methodology for projects that inherently are more unique and complex than projects that use traditional design-bid-build and public financing. Creating a methodology may take an extensive amount of time, and could delay projects waiting to be measured against the new methodology.

SANBAG staff understands that amendments may be in the works to change the "finding" to a simple resolution of the Board. Staff and legal counsel will monitor the amendments and recommend a position to the Board based on the final contents of those amendments and their impacts to SANBAG projects.

### AB 2620 (Eng) - Monitor

This bill is sponsored by the Professional Engineers in California Government (PECG). In its original form, AB 2620 would have earmarked 15% of toll revenues from any toll project authorized after this year for State Highway Operation and Protection program (SHOPP) projects in the corridor of the toll facility. The bill would have diminished local control of local revenues (tolls) and diverted money to the State, creating barriers to financing new toll projects in California. After several narrow votes, the bill was amended for a new purpose.

AB 2620 now addresses overhead costs charged by Caltrans to local agencies such as SANBAG for reimbursed work on locally-funded projects. When Caltrans performs work for a local agency such as SANBAG, SANBAG must reimburse Caltrans for the cost of staff salaries and benefits, space, and equipment needed to perform that work. In addition, Caltrans charges an indirect cost rate to pay for the overhead costs all of Caltrans' operations. If Caltrans did not charge this rate, additional funding from the State Highway Account would be needed to fund the Department's overhead costs and to reimburse the U.S. Department of Transportation for the overhead costs charged to Caltrans for projects using federal funds.

This bill would prohibit Caltrans from charging local agencies such as SANBAG for indirect costs. The intent of the bill is to reduce the cost to local agencies of doing business with the State. In turn, this could make Caltrans more competitive when agencies such as SANBAG are deciding whether to use private consultants or Caltrans for locally-funded projects. However, the bill is likely to face opposition from the Administration, as the bill would essentially provide a State-funded subsidy to local agencies and place additional pressure on the State Highway Account.

AB 2620 is in its second house and awaits a vote in the Senate Appropriations Committee. If the bill passes Senate Appropriations, it would head to the Senate Floor and then back to the Assembly Floor for a concurrence vote before going to the Governor's desk. SANBAG staff recommends a "Monitor" position for two reasons: (1) the bill in its current form could have impact to the cost of SANBAG projects, and (2) AB 2620 has already been subject to a "gut and amend" once, and may yet morph again in the heat of budget negotiations and the end of the regular legislative session.

### AB 1955 (De La Torre): Incompatible offices - Oppose

Although this bill has died in Senate Local Government Committee last month, acting under the Board-adopted State Legislative Platform, SANBAG staff has recently lobbied against this legislation with a commitment to bring the bill to the attention of the Board.

The bill added new circumstances that would create incompatible public offices. The manner in which the bill was written could have been interpreted in a way that would disqualify all SANBAG and transit agency board members from their original City Council or Supervisorial seats. The bill would have deemed that no official can sit on two governing bodies that have the power of eminent domain or the power to set rates or fees in an overlapping geographic area. While SANBAG staff recommends the Board be supportive of efforts to prevent conflicts of interest among public officials, AB 1955 created potentially far reaching collateral consequences.

AB 1955 was opposed by the League of California Cities, the California State Association of Counties, several water districts, South Coast Air Quality Management District, and several other transportation commissions. While staff is confident that the author did not intend to create additional legal risk for entities such as SANBAG, until such time that the bill is amended to remove legal ambiguity currently written in the bill, staff recommends an oppose position on AB 1955. However, the bill's death means that the SANBAG's Board's action to oppose will establish a policy precedent in the event that a similar such bill emerges later this Legislative session. In the opinion of staff, taking such a position will not compromise SANBAG's commitment to maintaining public trust and the highest standard of professional ethics.

### S. 322 (Schumer) / H.R. 891 (McGovern) – Support

The American Recovery and Reinvestment Act (ARRA) created temporary parity between the pre-tax benefits employers can provide for parking and for transit passes. Previously, employers could provide up to \$175 per month to each employee in tax-free parking subsidies, but only \$100 per month for transit passes. As an incentive to encourage the use of transit, ARRA raised the allowable transit and parking subsidy to \$230 per month through December 31, 2010. The companion bills H.R. 891 and S. 322 would make permanent this equity between parking and transit subsidies from employers, and

tie the subsidy limit to inflation. Neither bill has received a hearing; it may be possible that these provisions are worked into a tax extenders package that Congress may pass soon. The bills have been supported by many transit operators throughout the country. SANBAG staff recommends support for both companion bills.

### Prospective Legislation: Metrolink Positive Train Control funding

Legislation may be necessary to ensure the timely award of a contract by the Southern California Regional Rail Authority (SCRRA) for the implementation of Positive Train Control (PTC). Metrolink and its member agencies are mandated by federal law to install PTC by 2015 and have committed to an accelerated schedule that will see implementation as early as 2012.

Caltrans has recommended that the CTC approve \$46,550,000 in Proposition 1A high-speed rail bond funds for Metrolink PTC. Before Metrolink can award a contract for PTC implementation, these funds must allocated by CTC. However, CTC has deferred action out of concern that absent a state budget or the sale of Prop. 1A bonds by the Treasurer, there is no money to allocate.

Given the need to proceed with implementation of PTC expeditiously, Metrolink member agencies are working together in Sacramento to work out a solution that will allow the CTC to allocate Prop. 1A funds so that Metrolink can proceed with its procurement. A solution may include special legislation regarding a "Letter of No Prejudice" (LONP) which allows local agencies to bear the financial risk of moving forward with a project before State funds are allocated. Such a policy would be consistent with the Proposition 1B bond program and other State funds.

PTC funding is a matter of safety for all Metrolink riders. Implementation of this critical safety technology cannot be delayed. SANBAG staff recommends the Board adopt, in concept, a supportive position on all legislative and administrative efforts to allocate Prop. 1A funds for Metrolink PTC in an expedited manner.

Financial Impact:

This item has no direct impact o the adopted budget.

Reviewed By:

This item is scheduled for review by the Administrative Committee on July 14, 2010.

Responsible Staff:

Aaron Hake, Director of Legislative Affairs

ADM1007a-ah

This list provides information on acronyms commonly used by transportation planning professionals. This information is provided in an effort to assist SANBAG Board Members and partners as they participate in deliberations at SANBAG Board meetings. While a complete list of all acronyms which may arise at any given time is not possible, this list attempts to provide the most commonly-used terms. SANBAG staff makes every effort to minimize use of acronyms to ensure good communication and understanding of complex transportation processes.

AB Assembly Bill

ACE Alameda Corridor East

ACT Association for Commuter Transportation

ADA Americans with Disabilities Act

ADT Average Daily Traffic

APTA American Public Transportation Association

AQMP Air Quality Management Plan

ARRA American Recovery and Reinvestment Act

ATMIS Advanced Transportation Management Information Systems

BAT Barstow Area Transit

CALACT California Association for Coordination Transportation CALCOG California Association of Councils of Governments

CALSAFE California Committee for Service Authorities for Freeway Emergencies

CARB California Air Resources Board
CEQA California Environmental Quality Act
CMAQ Congestion Mitigation and Air Quality
CMIA Corridor Mobility Improvement Account
CMP Congestion Management Program

CNG Compressed Natural Gas
COG Council of Governments

CPUC California Public Utilities Commission
CSAC California State Association of Counties

CTA California Transit Association

CTC California Transportation Commission
CTC County Transportation Commission
CTP Comprehensive Transportation Plan
DBE Disadvantaged Business Enterprise
DEMO Federal Demonstration Funds
DOT Department of Transportation

EA Environmental Assessment
E&D Elderly and Disabled
E&H Elderly and Handicapped

EIR Environmental Impact Report (California)
EIS Environmental Impact Statement (Federal)

EPA Environmental Protection Agency
FHWA Federal Highway Administration

FSP Freeway Service Patrol

FRA Federal Railroad Administration
FTA Federal Transit Administration

FTIP Federal Transportation Improvement Program
GFOA Government Finance Officers Association

GIS Geographic Information Systems

HOV High-Occupancy Vehicle

ICTC Interstate Clean Transportation Corridor IEEP Inland Empire Economic Partnership

ISTEA Intermodal Surface Transportation Efficiency Act of 1991
IIP/ITIP Interregional Transportation Improvement Program

ITS Intelligent Transportation Systems
IVDA Inland Valley Development Agency
JARC Job Access Reverse Commute

LACMTA Los Angeles County Metropolitan Transportation Authority

LNG Liquefied Natural Gas
LTF Local Transportation Funds

MAGLEV Magnetic Levitation

MARTA Mountain Area Regional Transportation Authority

MBTA Morongo Basin Transit Authority

MDAB Mojave Desert Air Basin

MDAQMD Mojave Desert Air Quality Management District

MOU Memorandum of Understanding MPO Metropolitan Planning Organization

MSRC Mobile Source Air Pollution Reduction Review Committee

NAT Needles Area Transit

NEPA National Environmental Policy Act

OA Obligation Authority

OCTA Orange County Transportation Authority

PA&ED Project Approval and Environmental Document

PASTACC Public and Specialized Transportation Advisory and Coordinating Council

PDT Project Development Team

PNRS Projects of National and Regional Significance PPM Planning, Programming and Monitoring Funds

PSE Plans, Specifications and Estimates

PSR Project Study Report

PTA Public Transportation Account

PTC Positive Train Control

PTMISEA Public Transportation Modernization, Improvement and Service Enhancement Account

RCTC Riverside County Transportation Commission

RDA Redevelopment Agency RFP Request for Proposal

RIP Regional Improvement Program

RSTIS Regionally Significant Transportation Investment Study

RTIP Regional Transportation Improvement Program

RTP Regional Transportation Plan

RTPA Regional Transportation Planning Agencies

SB Senate Bill

SAFE Service Authority for Freeway Emergencies

SAFETEA-LU Safe Accountable Flexible Efficient Transportation Equity Act – A Legacy for Users

SCAB South Coast Air Basin

SCAG Southern California Association of Governments
SCAQMD South Coast Air Quality Management District
SCRRA Southern California Regional Rail Authority

SHA State Highway Account

SHOPP State Highway Operations and Protection Program

SOV Single-Occupant Vehicle
SRTP Short Range Transit Plan
STAF State Transit Assistance Funds

STIP State Transportation Improvement Program

STP Surface Transportation Program TAC **Technical Advisory Committee** Trade Corridor Improvement Fund **TCIF** TCM Transportation Control Measure **TCRP** Traffic Congestion Relief Program TDA Transportation Development Act TEA Transportation Enhancement Activities **TEA-21** Transportation Equity Act for the 21st Century

TMC Transportation Management Center

TMEE Traffic Management and Environmental Enhancement

TSM Transportation Systems Management

TSSDRA Transit System Safety, Security and Disaster Response Account

USFWS United States Fish and Wildlife Service VCTC Ventura County Transportation Commission

VVTA Victor Valley Transit Authority

WRCOG Western Riverside Council of Governments

### San Bernardino Associated Governments



### **MISSION STATEMENT**

To enhance the quality of life for all residents, San Bernardino Associated Governments (SANBAG) will:

- Improve cooperative regional planning
- Develop an accessible, efficient, multi-modal transportation system
- Strengthen economic development efforts
- Exert leadership in creative problem solving

To successfully accomplish this mission, SANBAG will foster enhanced relationships among all of its stakeholders while adding to the value of local governments.

Approved June 2, 1993 Reaffirmed March 6, 1996